Mizuho Insights: MAS Watch



Economics & Strategy | Asia ex-Japan

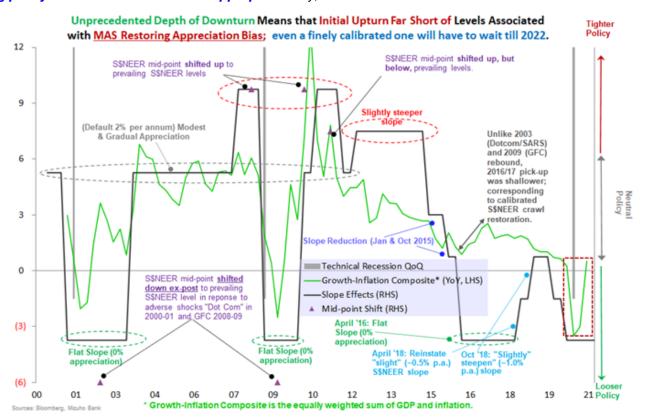
April 6, 2021 | Vishnu Varathan | Head, Economics & Strategy

Unhurried & Unfazed

"Short cuts make long delays." - Lord of the Rings

In a Nutshell: Despite Singapore's economy being on track for a resounding vaccine-driven rebound, the MAS will remain unhurried about reinstating S\$NEER appreciation bias. And quite rightly so. Fact is, the MAS will be unfazed by GDP growth outperformance poised to surpass earlier target of 4-6%, which was already well above trend, to likely pick up to an exuberant 6.0-7.5%. Two reasons. One, the recovery path appears as bumpy as it is uneven; therefore rendering 2021 resurgence an overstatement of sustained growth resumption further out into 2022 and beyond. Second, and crucially, the unprecedented depth of drop in 2020 means even with a sizable out-run in 2021 growth rebound, activity levels remain muted. Undeserving of awe; and certainly not policy response. Equally, the decision to maintain policy accommodation will be unfettered by inflation projections being lifted substantially from "mildly positive" to close to the 1-2% range as reflation-driven commodity, energy and logistic costs begin to feed through. For one, despite inflation being appreciably less subdued, cost-push pressures accentuated by impaired capacity fall well short of self-sustaining demand-pull inflation. Above all, subdued wage-price dynamics alongside transitory cost-push argue for prolonged policy accommodation.

Upshot being, in-coming and on-hand economic evidence, while a tad firmer than envisaged, do not distract from MAS' October policy view that "an accommodative policy stance will remain appropriate for some time" given that the "negative output gap will only narrow slowly". At least while global and regional economies trace an uneven path herd immunity. Meanwhile, the; i) current mid-point; ii) 0% appreciation slope of the S\$NEER policy band, and; iii) presumed +/-2% band width remain appropriate. That said, S\$NEER bias may be to the stronger side of the (static) policy bands as sustained recovery ahead invokes expectations of appreciation bias being resumed, albeit in a calibrated manner, in the next 6-18 months. And so, the focus may be on forward guidance about how long policy accommodation remains appropriate may; or the lack thereof.



Uncontentious, Not Unambiguous

The consensus call for the MAS to stand pat, maintaining a flat S\$NEER slope (0% appreciation bias) is uncontentious, arguably even unanimous; as relatively dire growth-inflation dynamics remain consistent with exceptional policy accommodation (Chart 1). By contrast, guidance on how long this policy will be maintained remains highly debatable. Specifically, timing the reinstatement of S\$NEER slope appreciation bias (defacto "modest and gradual" appreciation of the trade-weighted SGD) is critical. Especially against the backdrop of vaccine-dependent step-up demand restoration and reflation fired up by unprecedented global stimulus led by the US being juxtaposed against exceptionally uneven recovery. To say the least, despite current policy consensus, the course ahead is ambiguous. And Appreciating (no pun intended) triggers/conditions for reinstating S\$NEER appreciation bias requires congnizance that cutting short accommodation "make (for) long delays" to recovery.

Not Jumping the Gun

Table 1. Twenty Years (2000-2020) of Flat S\$NEER Policy Response

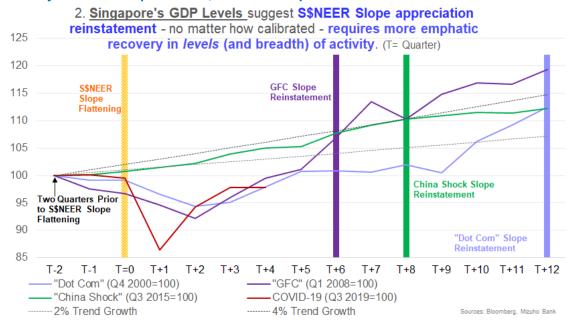
Crisis Response to	Date		
	Flatten Slope	Reinstate Appreciation bias	Months of Flat S\$NEER Slope
"Dot Com"/SARS	Jul-01	Apr-04	33
"Lehman Shock" GFC	Oct-08	Apr-10	18
"China Shock"	Apr-16	Apr-18	24
COVID-19	Mar-20	Apr-21 (??)	12 (??)

Source: MAS, Mizuho Bank

Right off the bat, it appears premature to restore S\$NEER slope appreciation bias, even if finely calibrated, a mere 12 months after a flat (0% appreciation) S\$NEER slope was instituted; in response to the unprecedented COVID-19 pandemic. And the MAS has no reason to jump the gun. On the contrary, it has every reason to exercise an abundance of caution in favour of supporting an entrenched recovery in growth.

Even a superficial glance reveals **no precedent to revoke the flat S\$NEER accommodation so soon**. For one, **prior to COVID-19**, this sparingly exercised **flat S\$NEER slope response** to adverse shocks (such as; i) the back-to-back "Dot Com" and SARS shocks; ii) the Global Financial Crisis (GFC) precipitating from the "Lehman Shock", and; iii) the aftermath of the "China shock" of 2016) has **spanned 18-33 months**. And quickest reversal (in 18 months) was in the context of roaring surge in demand and commodity prices post-GFC, which is clearly not the case now. The bigger picture is that the **severity of economic downturns/adverse shocks which invoke a flattening of the S\$NEER slope by the MAS, only experienced on four occasions in the last 20 years** (including in response to COVID-19 last March), **typically require a longer period of policy accommodation** for adequately self-sustaining recovery.

Growth Recovery: Welcome Improvement, but Lacks Depth & Breadth



And it is on account of the unprecedented negative shock to growth coupled with a more uncertain and bumpier recovery path that suggests that the MAS justifiably ought not only to be unhurried in restoring S\$NEER appreciation bias, but more importantly it should be unfazed by the headline out-performance in GDP growth.

Admittedly, rosier-than-feared numbers on growth surprising since H2 2020, culminating in 2021 GDP growth being primed for a headline outperformance of 6-7% (by most analysts' estimates) to compensate for the 5.4% drop in 2020, appears to set the stage for a resounding rebound in economic activity. But this is a distortion that masks the severity of the pandemic downturn on two counts.

First, and critically, the depth of the downturn not only has a propensity to leave more lasting damage, impeding sustained and full recovery, but a highly uneven and bumpy recovery across sectors and countries, undermine the ability to sustain the low-hanging rebound from 2021.

Second, the unprecedented depth of the downturn means that even with solid headline growth rate rebound, activity levels remain far more subdued vis-à-vis pre-crisis compared to corresponding periods of previous crises, when S\$NEER slope was flattened (Chart 2). So necessarily, whether the timeline for reinstatement of S\$NEER appreciation bias is 18, 24 or even 36 months will depend on the course of economic recovery in a post-pandemic world in which US-China tensions will persist, if not proliferate further.

Inflation: Looking Past Transitory Cost-Push

Admittedly, with the sooner- and stronger-than-expected rebound in cost-push pressures, led by oil/energy prices along with other commodities and logistics, fired up by reflationary policies and accentuated by capacity constraints from COVID restrictions/impediments means that inflation is expected to pick up more briskly alongside growth. And we expect the MAS to revise up inflation projections from "mildly positive" to substantially closer to the 1-2% range. But this is a technical note not a cause for tectonic policy recalculation.

Point being, the MAS will look through transitory cost-push pressures that are exacerbated in the headline by exceptionally soft base effects due to the pandemic. More importantly, given expectations for subdued wage dynamics resulting in suppressed wage-price risks, the MAS will be rightly assess that not all inflation are equal and critically, not all inflation equals to policy response.

In short, inflation will take a backseat as policy is trained on lingering risks of bumpy, uneven growth recovery. In fact, quite perversely, in the case of unexpected negative revenue shocks into late 2021, cost-push pressures risk being ultimately deflationary insofar that it will suppress demand via weaker profit/discretionary income mechanics.

S\$NEER Policy: Holding Levels



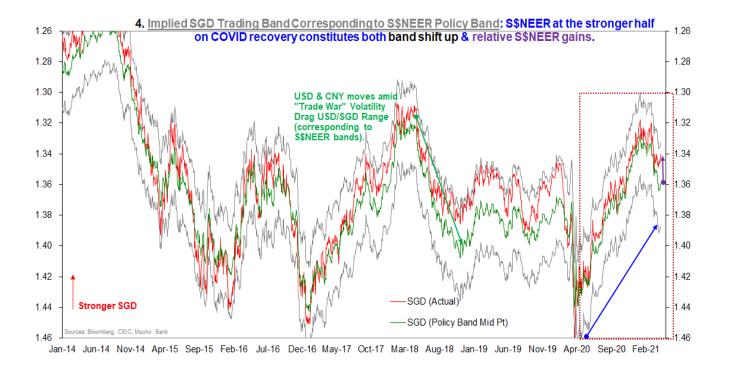
Working back from the policy consensus for a hold, specifically to maintain policy bands with 0% appreciation bias, what is notable is that the policy intent is for broadly stable S\$NEER levels over the next six months at least. However, the accepted and inadvertent policy impact is calibrated tightening at the margin as the S\$NEER has drifted further to the strong side of the policy bands.

Two take-aways from that are; i) **policy settings have been fine-tuned** within the presumed +/-2% "free-play" of the policy bands to adjust **for positive surprises to economic growth**, but **without undermining the policy accommodation intended** and; ii) **as a result, the MAS has fewer reasons to rush into reinstating appreciation bias** for the S\$NEER.

So the **\$\$NEER policy band** is set to be held in place in April; and more likely than not through 2021 as lingering risks to growth (both the depth and breadth) remain a bugbear. But a static policy band is not necessitate an inanimate **\$\$NEER that has fair wiggle room**; albeit a lot more to the downside at this juncture. Critically, **\$\$NEER policy bands** do not correspond to fixed USD/SGD range.

SGD: Mainly USD-Driven; Decreasing Scope for Out-performance

Instead, USD trend will remain as the predominant force in determining USD/SGD moves as was the case with a depreciating USD through most of 2020, lifting SGD (lowering USD/SGD) trading range corresponding to the fixed S\$NEER policy band (Chart 4). Meanwhile, even as SGD out-performance on a trade-weighted basis remains compelling, in anticipation of MAS shifting gears as a result of vaccine recovery, this "outperformance" has been baked in to a large extent. And so, scope for sustained SGD out-performance in the absence of imminent upside in S\$NEER policy bands could get somewhat more limited in coming months.



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